

September 28, 2007

The Honorable Tom Harkin Chairman U.S. Senate Committee on Agriculture, Nutrition and Forestry 328-A Russell Washington, D.C. 20510 The Honorable Saxby Chambliss Ranking Republican Member U.S. Senate Committee on Agriculture, Nutrition and Forestry 328-A Russell Washington, D.C. 20510

Dear Senators Harkin and Chambliss:

As we turn to debate of the new farm bill, it is important that it include a livestock title with initiatives to level the playing field for producers and improve enforcement of the Packers and Stockyards Act, a law enacted in 1921 to protect producers from unfair, deceptive and discriminatory practices. The writing of a new farm bill provides the committee a chance to seize the opportunity of including important livestock provisions.

Consolidation and vertical integration in the livestock and poultry industry tilts the balance of power away from producers. The top four firms in the U.S. control 83 percent of cattle procurement and 66 percent of hog procurement. This places an even greater emphasis on ensuring that our markets are fair and that there be strong enforcement and oversight of the marketplace by USDA.

In January 2006, USDA's Inspector General revealed widespread inaction by the Grain Inspection, Packers and Stockyards Administration (GIPSA) at USDA—the key agency in charge of enforcing the Packers and Stockyards Act. The Inspector General's report found that previous recommendations going back a decade by both the Inspector General and the Government Accountability Office were not implemented. Most troubling, agency management were preventing investigations of anti-competitive practices from moving forward for roughly five years, and no one at USDA noticed. USDA's enforcement structure should be streamlined and improved in the farm bill.

The livestock and poultry marketplace has changed over the past 15 years, yet our laws to protect producers remain largely as they have for the past 86 years. Court decisions have watered down the Packers and Stockyards Act, contracts have become increasingly used by producers without the tools needed to protect them from abusive

practices, not to mention these contracts are being priced off a tremendously thin and volatile spot market. We respectfully ask that when you markup the Senate version of the new farm bill that these concerns be addressed.

Sin	ncerely,
Claire McCaskill United States Senator	Michael B. Enzi United States Senator
Russell D. Feingold United States Senator	Chuck Grassley United States Senator
Hillary Rodham Clinton United States Senator	Byron L. Dorgan United States Senator
Barack Obama United States Senator	Jon Fester United States Senator
Tim Johnson United States Senator	John Barrasso United States Senator
Sherrod Brown United States Senator	Herb Kohl United States Senator